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8 **IN THE UNITED STATES DISTRICT COURT**
9 **FOR THE EASTERN DISTRICT OF CALIFORNIA**
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11 XIONG LON MAI,

12 Plaintiff,

13 v.

14 COMMISSIONER OF SOCIAL
15 SECURITY,

16 Defendant.

No. 2:20-CV-1163-DMC

MEMORANDUM OPINION AND ORDER

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18 Plaintiff, who is proceeding with retained counsel, brings this action for judicial
19 review of a final decision of the Commissioner of Social Security under 42 U.S.C. § 405(g).
20 Pursuant to the written consent of all parties, ECF Nos. 6 and 7, this case is before the
21 undersigned as the presiding judge for all purposes, including entry of final judgment. See 28
22 U.S.C. § 636(c). Pending before the Court are the parties' briefs on the merits, ECF Nos. 16 and
23 18.

24 The Court reviews the Commissioner's final decision to determine whether it is:
25 (1) based on proper legal standards; and (2) supported by substantial evidence in the record as a
26 whole. See Tackett v. Apfel, 180 F.3d 1094, 1097 (9th Cir. 1999). "Substantial evidence" is
27 more than a mere scintilla, but less than a preponderance. See Saelee v. Chater, 94 F.3d 520, 521
28 (9th Cir. 1996). It is "... such evidence as a reasonable mind might accept as adequate to support

1 a conclusion.” Richardson v. Perales, 402 U.S. 389, 402 (1971). The record as a whole,
2 including both the evidence that supports and detracts from the Commissioner’s conclusion, must
3 be considered and weighed. See Howard v. Heckler, 782 F.2d 1484, 1487 (9th Cir. 1986); Jones
4 v. Heckler, 760 F.2d 993, 995 (9th Cir. 1985). The Court may not affirm the Commissioner’s
5 decision simply by isolating a specific quantum of supporting evidence. See Hammock v.
6 Bowen, 879 F.2d 498, 501 (9th Cir. 1989). If substantial evidence supports the administrative
7 findings, or if there is conflicting evidence supporting a particular finding, the finding of the
8 Commissioner is conclusive. See Sprague v. Bowen, 812 F.2d 1226, 1229-30 (9th Cir. 1987).
9 Therefore, where the evidence is susceptible to more than one rational interpretation, one of
10 which supports the Commissioner’s decision, the decision must be affirmed, see Thomas v.
11 Barnhart, 278 F.3d 947, 954 (9th Cir. 2002), and may be set aside only if an improper legal
12 standard was applied in weighing the evidence, see Burkhart v. Bowen, 856 F.2d 1335, 1338 (9th
13 Cir. 1988).

14 For the reasons discussed below, the Commissioner’s final decision is affirmed.

16 I. THE DISABILITY EVALUATION PROCESS

17 To achieve uniformity of decisions, the Commissioner employs a five-step
18 sequential evaluation process to determine whether a claimant is disabled. See 20 C.F.R. §§
19 404.1520 (a)-(f) and 416.920(a)-(f). The sequential evaluation proceeds as follows:

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|----|--------|-----------------------------------------------------------------|
| 20 | Step 1 | Determination whether the claimant is engaged in |
| 21 | | substantial gainful activity; if so, the claimant is presumed |
| | | not disabled and the claim is denied; |
| 22 | Step 2 | If the claimant is not engaged in substantial gainful activity, |
| 23 | | determination whether the claimant has a severe |
| 24 | | impairment; if not, the claimant is presumed not disabled |
| | | and the claim is denied; |
| 25 | Step 3 | If the claimant has one or more severe impairments, |
| 26 | | determination whether any such severe impairment meets |
| 27 | | or medically equals an impairment listed in the regulations; |
| | | if the claimant has such an impairment, the claimant is |
| | | presumed disabled and the claim is granted; |

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1 Step 4 If the claimant's impairment is not listed in the regulations,
2 determination whether the impairment prevents the
3 claimant from performing past work in light of the
claimant's residual functional capacity; if not, the claimant
is presumed not disabled and the claim is denied;

4 Step 5 If the impairment prevents the claimant from performing
5 past work, determination whether, in light of the claimant's
6 residual functional capacity, the claimant can engage in
7 other types of substantial gainful work that exist in the
national economy; if so, the claimant is not disabled and
the claim is denied.

8 See 20 C.F.R. §§ 404.1520 (a)-(f) and 416.920(a)-(f).

9 To qualify for benefits, the claimant must establish the inability to engage in
10 substantial gainful activity due to a medically determinable physical or mental impairment which
11 has lasted, or can be expected to last, a continuous period of not less than 12 months. See 42
12 U.S.C. § 1382c(a)(3)(A). The claimant must provide evidence of a physical or mental
13 impairment of such severity the claimant is unable to engage in previous work and cannot,
14 considering the claimant's age, education, and work experience, engage in any other kind of
15 substantial gainful work which exists in the national economy. See Quang Van Han v. Bower,
16 882 F.2d 1453, 1456 (9th Cir. 1989). The claimant has the initial burden of proving the existence
17 of a disability. See Terry v. Sullivan, 903 F.2d 1273, 1275 (9th Cir. 1990).

18 The claimant establishes a prima facie case by showing that a physical or mental
19 impairment prevents the claimant from engaging in previous work. See Gallant v. Heckler, 753
20 F.2d 1450, 1452 (9th Cir. 1984); 20 C.F.R. §§ 404.1520(f) and 416.920(f). If the claimant
21 establishes a prima facie case, the burden then shifts to the Commissioner to show the claimant
22 can perform other work existing in the national economy. See Burkhart v. Bowen, 856 F.2d
23 1335, 1340 (9th Cir. 1988); Hoffman v. Heckler, 785 F.2d 1423, 1425 (9th Cir. 1986); Hammock
24 v. Bowen, 867 F.2d 1209, 1212-1213 (9th Cir. 1989).

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II. THE COMMISSIONER'S FINDINGS

Plaintiff applied for social security benefits on September 21, 2016. See CAR 18.¹ In the application, Plaintiff claims disability began on May 30, 2016. See id. Plaintiff's claim was initially denied. Following denial of reconsideration, Plaintiff requested an administrative hearing, which was held on April 30, 2019, before Administrative Law Judge (ALJ) Carol A. Eckerson. In a May 30, 2019, decision, the ALJ concluded Plaintiff is not disabled based on the following relevant findings:

1. The claimant has the following severe impairment(s): major depressive disorder, PTSD, and anxiety disorder;
2. The claimant does not have an impairment or combination of impairments that meets or medically equals an impairment listed in the regulations;
3. The claimant has the following residual functional capacity: the claimant can perform a full range of work at all exertional levels; she can perform simple repetitive tasks; she can sustain attention, concentration, persistence, and pace; she can attend and complete a workday or workweek for simple repetitive tasks; she cannot have public interactions; she can frequently interact with coworkers and supervisors; she can adapt to changes and stress for simple repetitive tasks;
4. Considering the claimant's age, education, work experience, residual functional capacity, and vocational expert testimony, there are jobs that exist in significant numbers in the national economy that the claimant can perform.

See id. at 21-28.

After the Appeals Council declined review on April 8, 2020, this appeal followed.

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¹ Citations are the to the Certified Administrative Record (CAR) lodged on October 22, 2020. See ECF No. 13.

III. DISCUSSION

In her opening brief, Plaintiff argues: (1) the ALJ erred at Step 2 in determining Plaintiff's physical impairments are non-severe; and (2) the ALJ erred at Step 4 in rejecting the opinions of consultative psychologist Shyma El Sayed, Psy.D, and treating physician, Dr. Rochanayon.

A. Severity Determination

To qualify for benefits, the plaintiff must have an impairment severe enough to significantly limit the physical or mental ability to do basic work activities. See 20 C.F.R. §§ 404.1520(c), 416.920(c).² In determining whether a claimant's alleged impairment is sufficiently severe to limit the ability to work, the Commissioner must consider the combined effect of all impairments on the ability to function, without regard to whether each impairment alone would be sufficiently severe. See Smolen v. Chater, 80 F.3d 1273, 1289-90 (9th Cir. 1996); see also 42 U.S.C. § 423(d)(2)(B); 20 C.F.R. §§ 404.1523 and 416.923. An impairment, or combination of impairments, can only be found to be non-severe if the evidence establishes a slight abnormality that has no more than a minimal effect on an individual's ability to work. See Social Security Ruling (SSR) 85-28; see also Yuckert v. Bowen, 841 F.2d 303, 306 (9th Cir. 1988) (adopting SSR 85-28). The plaintiff has the burden of establishing the severity of the impairment by providing medical evidence consisting of signs, symptoms, and laboratory findings. See 20 C.F.R. §§ 404.1508, 416.908. The plaintiff's own statement of symptoms alone is insufficient. See id.

At Step 2, the ALJ addressed the severity of Plaintiff's impairments as follows:

The alleged left deQuervain's tenosynovitis, right upper extremity pain, diabetes mellitus, and headaches are nonsevere.

On January 21, 2016, the claimant reported that about a year ago she started to have headaches, mostly on right side of her head with blurry vision, nausea, vomiting, and right hemibody weakness and numbness. She also alleges right upper extremity pain, hypertension, and diabetes

² Basic work activities include: (1) walking, standing, sitting, lifting, pushing, pulling, reaching, carrying, or handling; (2) seeing, hearing, and speaking; (3) understanding, carrying out, and remembering simple instructions; (4) use of judgment; (5) responding appropriately to supervision, co-workers, and usual work situations; and (6) dealing with changes in a routine work setting. See 20 C.F.R. §§ 404.1521, 416.921.

1 mellitus. Physical examination showed the claimant is able to sit
2 comfortably on the examination table without difficulty or evidence of
3 pain. There is no evidence of bony tenderness, joint effusion, enlargement
4 or abnormal motion, no muscle fasciculations, atrophy, muscle weakness,
5 or reduces range of motion. The claimant was seen on April 26, 2016,
6 with complaints of left hand pain for two weeks, hard to grip and make a
7 fist. The claimant had left hand tenderness to palpation over the
8 metacarpophalangeal joint of thumb. In a follow up in September 2016,
9 the claimant was diagnosed with ganglion left wrist; she was referred to a
10 hand surgeon (Exhibit B2F). On June 1, 2017, the claimant complained of
11 back pain and left shoulder and arm pain. Movements are restricted with
12 active elevation and pain. On palpation, tenderness is noted in the
13 acromioclavicular joint (Exhibit B9F/3). An x-ray off the left shoulder
14 showed minimal degenerative changes (Exhibit B9F/21). A Physical
15 Therapy (PT) note[] December 2017 showed the claimant continued to
16 complain of left shoulder pain but she demonstrates improved left
17 shoulder mobility with range of motion since the initial PT visit. She has
18 good range of motion progress and decreased guarding of left shoulder
19 with manual interventions (Exhibit B14F/18).

20 On January 30, 2017, Dr. Lin['s] impression of the claimant was left
21 deQuervani's tenosynovitis. A rheumatoid panel from March 2017 was
22 negative (Exhibit B7F/10, 7).

23 In April 2019, Dr. Rochanayon completed a Headache Medical Source
24 Statement and he reported he has treated the claimant for six years for
25 enthesopathy, unspecified, major depressive disorder, hypertension, and
26 diabetes. The claimant's headaches are severe with signs and symptoms
27 of nausea, vomiting, throbbing pain, mental confusion, inability to
28 concentrate, mood changes, exhaustion, malaise, numbness, visual
disturbances, impaired sleep, impaired appetite, pain worse with activity,
and causes avoidance of activity, and inability to drive a motor vehicle.
She has 6 headaches per week and 28 per month. The duration of a typical
headache is 40 minutes or 12 hours. Bright lights, hunger, lack of sleep,
noise, and stress triggers the claimant's headaches. She has to lie down,
take medication, and a quiet place makes her headaches better. The
claimant would be off task 5% of the time. She would be absent from
work more than four days per month (Exhibit B13F). This assessment is
not supported by the doctor's own treatment record or by the medical
evidence in file. The most recent medical evidence of record does not
even mention headaches much less at this level of severity. Physical
limits are not supported by the doctor's exams, most of which show no
objective findings. From January 4, 2018, through March 6, 2019, the
claimant's treatment consisted of medication refills (Exhibit B14F).

Treatment notes from Dr. Rochanayon from January 4, 2018, through
March 2019 showed the claimant was prescribed medications. In a follow
up in March 2018, physical examination showed right shoulder
movements are painful with extension and internal rotation. The
claimant's Body Mass Index was 31.03-31.9. Diet and exercise was [sic]
discussed with the claimant. The claimant['s] hypertension is treated with
medication and diabetes without complication (Exhibit B14F).

CAR 21-22.

1 Plaintiff challenges the ALJ's assessment regarding her hand impairments and
2 headaches. See ECF No. 16, pgs. 6-10. Plaintiff also challenges the ALJ's assessment of her
3 "myalgias [and] ongoing shoulder and upper extremity pain and numbness. . . ." Id. at 12.

4 1. Hand Impairments

5 Plaintiff argues:

6 . . . Regarding Plaintiff's de Quervain's tenosynovitis in the left
7 hand, the ALJ does not explain her conclusion that the evidence does not
8 show this to be a severe impairment. *See*, AR 21-22. The ALJ, instead,
9 simply references at step two several treatment reports that affirmatively
10 find significant hand (and shoulder) dysfunction. Specifically, the ALJ
11 acknowledges Plaintiff's treatment with board-certified surgeon James T.
12 Lin, M.D., who in 2017 examined Plaintiff on three occasions, found a
"compressible mass" on the left wrist, moderate tenderness, positive
Finkelstein test, [footnote omitted] and recommended hand surgery after a
steroid injection failed. *See*, AR 373-377. But after generally mentioning
the existence of Plaintiff's evidence, the ALJ gives no reason for finding
Plaintiff's hand impairment non-severe.

13 ECF No. 16, pgs. 7-8.

14 Plaintiff contends the ALJ erred by failing to explain why her hand impairment does not meet the
15 de minimus threshold at Step 2. See id. at 8. Plaintiff asserts that her hand impairment, "by
16 definition, limits work tasks such as grasping, making a fist, or repetitive hand or wrist
17 movements. . . ." Id.

18 At the outset, the Court rejects the suggestion that the existence of an impairment
19 meets the legal threshold at Step 2. See Verduzco v. Apfel, 188 F.3d 1087, 1089 (9th Cir. 1999).
20 First, not all impairments result in limitation. Second, not all limitations are work-related. Third,
21 not all work-related limitations are severe enough to more than minimally effect the ability to
22 perform work-related tasks.

23 As Defendant correctly observes, Plaintiff bears the burden of proving the
24 existence of a severe impairment. See Ukolov v. Barnhart, 420 F.3d 1002, 1004 (9th Cir. 2005).
25 To meet this burden, Plaintiff must point to evidence of record showing her hand impairment
26 more than minimally impacts her ability to work. Plaintiff has failed to do so here. Both Plaintiff
27 and the ALJ cite Dr. Lin's records at Exhibit B7F. In particular, the ALJ cites the doctor's
28 impression at page 10 of Exhibit B7F of "Left deQuervain's tenosynovitis." CAR 377. Plaintiff

1 references the same records at CAR 373-77 which, according to Plaintiff, show Dr. Lin
2 “examined Plaintiff on three occasions, found a ‘compressible mass’ on the left wrist, moderate
3 tenderness, positive Finkelstein test [footnote omitted], and recommended hand surgery after a
4 steroid injection failed.” ECF No. 16, pgs. 7-8.

5 Exhibit B7F consists of 13 pages of medical records from Dr. Lin. The following
6 is a chronological summary of this evidence:

7	January 30, 2017	Chart notes of initial visit with Dr. Lin. The doctor
8		reported that Plaintiff presented with complaints of left
9		radial wrist pain and wrist mass. Plaintiff also presented
10		with a left volar radial wrist mass and radial wrist pain
11		since May 2016. Plaintiff also complained of bilateral
12		shoulder pain. On physical examination, Dr. Lin noted a
13		1 cm diameter compressible mass of the left volar radial
14		wrist. The doctor also noted that Plaintiff’s left first
15		dorsal wrist compartment was tender and a positive left
16		Finkelstein test. Dr. Lin’s impression was left
17		deQuervain’s tenosynovitis, left volar radial wrist
18		ganglion, and right lateral epicondylitis. Plaintiff agreed
19		to and received a steroid injection. CAR 376-77.
20	March 13, 2017	Chart notes of physical examination. Dr. Lin reported
21		left wrist dorsal compartment with moderate tenderness
22		and a positive left Finkelstein test and bilateral lateral
23		epicondyle with minimum discomfort. Dr. Lin’s
24		impression was of left deQuervain’s tenosynovitis. Dr.
25		Lin ordered a rheumatoid panel. CAR 374.
26	March 15, 2017	Report of a negative “ANA screen” on March 13, 2017,
27		indicating the lack of any “ANA-associated autoimmune
28		disease.” CAR 368, 371.
	April 4, 2017	Chart notes of physical examination. Dr. Lin reported
		that a rheumatoid panel from March 13, 2017, was
		negative. Dr. Lin also reported left dorsal wrist
		tenderness and a positive left Finkelstein test. Dr. Lin
		recommended a left deQuervain’s release surgery.
		<u>See</u> CAR 373.

23 While moderate tenderness and positive Finkelstein test both suggest the existence
24 of some amount of limitation associated with left deQuervain’s tenosynovitis, Plaintiff has not
25 pointed to any evidence of record to establish that these limitations impact work-related activities
26 or that any impact is more than minimal. Notably, Dr. Lin’s records, upon which Plaintiff relies,
27 reveal no findings of work-related limitations or opinions as to the extent of any such limitations.

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1 Plaintiff contends the ALJ erred by failing to explain why Plaintiff's deQuervain's
2 tenosynovitis is a non-severe impairment. In Mezquita v. Colvin, 2:12-CV-2042-EFB, 2014 WL
3 1272878 at *3 (E.D. Cal. 2017), cited by Plaintiff, the court reversed an unexplained severity
4 finding because it could not discern why impairments had been found non-severe. In doing so,
5 the court noted that the ALJ had not mentioned some impairment and, for others which were
6 mentioned, the ALJ did not discuss the relevant objective evidence. See id. The current case is
7 distinguishable. First, the ALJ here specifically mentioned deQuervain's tenosynovitis as well as
8 objective evidence – tenderness and positive Finkelstein test – related to the impairment. Second,
9 this Court is able to discern the reason the ALJ found the impairment non-severe, namely the
10 absence of evidence of record showing any impact on Plaintiff's ability to perform work-related
11 activities.

12 Finally, the Court finds that any error in the ALJ's failure to explain why
13 deQuervain's tenosynovitis was found to be non-severe is harmless. Where the ALJ errs in not
14 providing any reasons supporting a particular determination, the error is harmless if no reasonable
15 ALJ could have reached a different conclusion had the error not occurred. See Stout v.
16 Commissioner of Social Security, 454 F.3d 1050 (9th Cir. 2006). Such is the case here. Even
17 had the ALJ specifically said that deQuervain's tenosynovitis is found to be non-severe because
18 Plaintiff failed to prove the impairment causes more than a minimal impact on her ability to work,
19 the rationale is apparent from the absence of such evidence in the record. On this record, no
20 reasonable ALJ could have found that deQuervain's tenosynovitis constitutes a severe
21 impairment.

22 2. Headaches

23 According to Plaintiff:

24 . . . The only attention the ALJ gave to Plaintiff's medical evidence
25 showing she suffers from migraines was to reject the opinions, at step two,
26 from Plaintiff's primary care doctor, Dr. Rochanayon, that her headaches
27 are in fact debilitating. AR 22. But even if the ALJ had proper grounds to
28 not accept those opinions, that did not excuse her duty to at least provide
an explanation for ignoring significant clinical evidence of Plaintiff's
migraine impairment. . . .

ECF No. 16, pg. 9.

1 As discussed in more detail below with respect to the ALJ's consideration of the
2 opinion evidence, the Court does not agree with Plaintiff's first proposition. In particular, the ALJ
3 properly rejected Dr. Rochanayon's opinions because they are not supported by the doctor's own
4 treatment notes. The Court also rejects Plaintiff's contention that the ALJ erred at Step 2 with respect
5 to headaches by ignoring or failing to explain "significant clinical evidence." A review of the ALJ's
6 hearing decision reflects otherwise. See CAR 21-22 (ALJ's discussion of evidence related to
7 headaches).

8 3. Myalgias, Shoulder, and Upper Extremity Pain

9 Plaintiff contends:

10 Finally, the ALJ erred in finding Plaintiff's myalgias, ongoing
11 shoulder and upper extremity pain and numbness non-severe without
12 giving any reasons. AR 21-22. Here, the analysis of these impairments the
13 ALJ offers at step two affirmatively supports that they significantly limit
14 Plaintiff's functioning. As the ALJ noted, treatment reports show shoulder
15 "[m]ovements are restricted with active elevation and pain . . . [and]
16 tenderness is noted in the acromioclavicular joint [citation]." AR 22
17 [citing AR 398-399]. Additionally, the ALJ pointed to a March 2018
18 examination that "showed right shoulder movements are painful with
19 extension and internal rotation." AR 22. The ALJ does not explain how
20 her own findings do not meet the de minimis test at step two. While the
21 ALJ mentions a December 2017 physical therapy report that indicated
22 some improvement from therapy, the ALJ makes no findings, and the
23 record does not reflect, that Plaintiff's undisputed arm and shoulder pain
24 was resolved or that her improvement during that physical therapy visit
25 was sustained. Indeed, as the ALJ stated, clinical findings a few months
26 later in March 2018 reflect ongoing limitations. The ALJ's internally
27 contradictory reasoning is not reasonable grounds to dismiss Plaintiff's
28 shoulder and arm impairments at step two.

ECF No. 16, pg. 12.

21 As with Plaintiff's wrist impairment and headache impairment, while Plaintiff
22 cites evidence showing the existence of shoulder impairments, she has not presented any evidence
23 as to the nature and extent of limitations associated with her shoulder pain. As both the ALJ and
24 Plaintiff note, Plaintiff's shoulder impairment results in painful shoulder movements. Plaintiff
25 does not, however, point to evidence establishing how painful shoulder movements limit her
26 ability to perform work-related activities with her shoulder or the degree of any such functional
27 limitation. Absent such evidence, Plaintiff has failed to meet her burden at Step 2 of
28 demonstrating the existence of limitations that more than minimally impact her ability to work.

1 **B. Evaluation of Opinion Evidence**

2 “The ALJ must consider all medical opinion evidence.” Tommasetti v. Astrue,
3 533 F.3d 1035, 1041 (9th Cir. 2008) (citing 20 C.F.R. § 404.1527(b)). The ALJ errs by not
4 explicitly rejecting a medical opinion. See Garrison v. Colvin, 759 F.3d 995, 1012 (9th Cir.
5 2014). The ALJ also errs by failing to set forth sufficient reasons for crediting one medical
6 opinion over another. See id.

7 Under the regulations, only “licensed physicians and certain qualified specialists”
8 are considered acceptable medical sources. 20 C.F.R. § 404.1513(a); see also Molina v. Astrue,
9 674 F.3d 1104, 1111 (9th Cir. 2012). Where the acceptable medical source opinion is based on
10 an examination, the “. . . physician’s opinion alone constitutes substantial evidence, because it
11 rests on his own independent examination of the claimant.” Tonapetyan v. Halter, 242 F.3d 1144,
12 1149 (9th Cir. 2001). The opinions of non-examining professionals may also constitute
13 substantial evidence when the opinions are consistent with independent clinical findings or other
14 evidence in the record. See Thomas v. Barnhart, 278 F.3d 947, 957 (9th Cir. 2002). Social
15 workers are not considered an acceptable medical source. See Turner v. Comm’r of Soc. Sec.
16 Admin., 613 F.3d 1217, 1223-24 (9th Cir. 2010). Nurse practitioners and physician assistants
17 also are not acceptable medical sources. See Dale v. Colvin, 823 F.3d 941, 943 (9th Cir. 2016).
18 Opinions from “other sources” such as nurse practitioners, physician assistants, and social
19 workers may be discounted provided the ALJ provides reasons germane to each source for doing
20 so. See Popa v. Berryhill, 872 F.3d 901, 906 (9th Cir. 2017), but see Revels v. Berryhill, 874
21 F.3d 648, 655 (9th Cir. 2017) (quoting 20 C.F.R. § 404.1527(f)(1) and describing circumstance
22 when opinions from “other sources” may be considered acceptable medical opinions).

23 The weight given to medical opinions depends in part on whether they are
24 proffered by treating, examining, or non-examining professionals. See Lester v. Chater, 81 F.3d
25 821, 830-31 (9th Cir. 1995). Ordinarily, more weight is given to the opinion of a treating
26 professional, who has a greater opportunity to know and observe the patient as an individual, than
27 the opinion of a non-treating professional. See id.; Smolen v. Chater, 80 F.3d 1273, 1285 (9th
28 Cir. 1996); Winans v. Bowen, 853 F.2d 643, 647 (9th Cir. 1987). The least weight is given to the

1 opinion of a non-examining professional. See Pitzer v. Sullivan, 908 F.2d 502, 506 & n.4 (9th
2 Cir. 1990).

3 In addition to considering its source, to evaluate whether the Commissioner
4 properly rejected a medical opinion the court considers whether: (1) contradictory opinions are in
5 the record; and (2) clinical findings support the opinions. The Commissioner may reject an
6 uncontradicted opinion of a treating or examining medical professional only for “clear and
7 convincing” reasons supported by substantial evidence in the record. See Lester, 81 F.3d at 831.
8 While a treating professional’s opinion generally is accorded superior weight, if it is contradicted
9 by an examining professional’s opinion which is supported by different independent clinical
10 findings, the Commissioner may resolve the conflict. See Andrews v. Shalala, 53 F.3d 1035,
11 1041 (9th Cir. 1995).

12 A contradicted opinion of a treating or examining professional may be rejected
13 only for “specific and legitimate” reasons supported by substantial evidence. See Lester, 81 F.3d
14 at 830. This test is met if the Commissioner sets out a detailed and thorough summary of the
15 facts and conflicting clinical evidence, states her interpretation of the evidence, and makes a
16 finding. See Magallanes v. Bowen, 881 F.2d 747, 751-55 (9th Cir. 1989). Absent specific and
17 legitimate reasons, the Commissioner must defer to the opinion of a treating or examining
18 professional. See Lester, 81 F.3d at 830-31. The opinion of a non-examining professional,
19 without other evidence, is insufficient to reject the opinion of a treating or examining
20 professional. See id. at 831. In any event, the Commissioner need not give weight to any
21 conclusory opinion supported by minimal clinical findings. See Meanel v. Apfel, 172 F.3d 1111,
22 1113 (9th Cir. 1999) (rejecting treating physician’s conclusory, minimally supported opinion); see
23 also Magallanes, 881 F.2d at 751.

24 At Step 4, the ALJ considered the medical opinion evidence of record to determine
25 Plaintiff’s residual functional capacity. See CAR 25-27. In particular, the ALJ considered
26 opinions from Drs. El Sayed, Richwerger, and Davis. See id. The ALJ found Dr. Richwerger’s
27 opinion, offered following a mental status examination, persuasive. See id. at 27. The ALJ also
28 found Dr. Davis’s opinion persuasive. See id. At Step 2, discussed above, the ALJ also

1 considered opinions offered by Plaintiff's treating physician, Dr. Rochanayon, which the ALJ
2 rejected. See id. at 22.

3 Plaintiff challenges the ALJ's rejection of opinions offered by Dr. El Sayed. See
4 ECF No. 16, pgs. 12-13. In the context of her argument related to Step 2, Plaintiff also challenges
5 the ALJ's rejection of opinions offered by Dr. Rochanayon. See id. at 10-11.

6 1. Dr. El Sayed

7 As to Dr. El Sayed, the ALJ stated:

8 . . . On January 18, 2017, Dr. Shyma El Sayed, Psy.D., completed a
9 Psychological Consultative Evaluation and opined that the claimant is
10 moderately to markedly limited with ability to perform work activities on
11 a consistent basis, perform work activities without special or additional
12 supervision and with ability to complete a normal workday or workweek
13 without interruptions. Moderately too [sic] markedly limits [sic] with
14 ability to deal with the usual stresses encountered in a competitive work
15 environment (Exhibit B4F). I give some weight to this assessment
16 showing moderate limitations, but I disagree with the marked limitations,
17 which are not consistent with the claimant's symptoms or the medical
18 record as a whole.

19 CAR 25.

20 According to Plaintiff:

21 The ALJ rejected Dr. El Sayed's opinions for the thinnest of
22 reasons, stating only: "I give some weight to this assessment showing
23 moderate limitations, but I disagree with the marked limitations, which are
24 not consistent with the claimant's symptoms or the medical record as a
25 whole." AR 25. This is error, however, because "[t]he ALJ must do more
26 than offer [her] conclusions. [She] must set forth [her] own interpretations
27 and explain why they, rather than the doctors', are correct." *Embrey v.*
28 *Bowen*, 849 F.2d 418, 421-22 (9th Cir. 1988); *see, also, McAllister v.*
Sullivan, 888 F.2d 599, 602 (9th Cir. 1989) ["Broad and vague" reasons
for rejecting the treating physician's opinion do not suffice].

Similar to the step two finding, the ALJ's generalized, conclusory
rejection of Dr. El Sayed's opinions leaves little for this Court to review.
The error also cannot be deemed harmless because if Dr. El Sayed's
limitations, which extend to a marked level of severity, are credited, then
Plaintiff likely meets the standard of presumptive disability at step three of
the Commissioner's evaluation process. *See, Lester v. Chater*, 81 F.3d
821, 834 (9th Cir. 1995). Moreover, the ALJ's vocational expert testified
that if Plaintiff requires two extra 20-minute breaks to complete each
work-day, then she would not be able to perform her past work. AR 62. As
such, the ALJ's legally erroneous rejection of Social Security's own
psychologist's opinions is additional grounds for reversal.

ECF No. 16, pg. 13.

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1 At footnote 10, Plaintiff adds:

2 After Dr. El Sayed's examination, Social Security scheduled another
3 mental health examination with a second consultant, David Richwerger,
4 Ed.D., which purported to find mild limitations in Plaintiff's functioning
5 only. AR 422-427. However, this report cannot serve as substantial evidence
6 sufficient to reject Dr. El Sayed's opinions because, by its own terms, Dr.
7 Richwerger deemed his opinions "not valid" due to testing inconsistencies he
8 perceived. AR 426 ["The claimant's mental status evaluation results appear to
9 be not valid."]. Moreover, Social Security curiously did not provide Dr.
10 Richwerger with Dr. El Sayed's earlier findings, which further undermines
11 the validity of the subsequent opinions. AR 423.

12 Id. at n.10.

13 Dr. El Sayed's report is contained at Exhibit B4F of the record. See CAR 342-47.
14 Dr. El Sayed opined as to various moderate to marked limitations, some of which the ALJ
15 rejected. Specifically, the doctor opined Plaintiff is moderately limited in the following areas:
16 (1) ability to understand, remember, and perform simple written and oral instructions; (2) ability
17 to maintain regular attendance; and (3) ability to interact with coworkers and the public. See id.
18 at 345-46. Dr. El Sayed opined Plaintiff's limitations are moderate to marked in the following
19 areas: (1) ability to understand, remember, and perform complex written and oral instructions;
20 (2) ability to perform work activities on a consistent basis; (3) ability to perform work activities
21 without special or additional supervision; (4) ability to complete a normal workday or workweek
22 without interruptions from psychological symptoms; and (5) ability to deal with usual work
23 stressors. See id. Dr. El Sayed also opined that Plaintiff is not capable of managing her own
24 funds. See id. at 346.

25 Without elaboration, the ALJ accepted the doctor's opinions as to moderate
26 limitations but rejected the doctor's opinions as to marked limitations. When viewing the ALJ's
27 hearing decision regarding the medical opinions of psychiatric limitations as a whole, the Court
28 finds no error in the ALJ's evaluation of Dr. El Sayed's opinions. In particular, the ALJ
discussed other opinions from Drs. Davis and Richwerger. See CAR 26-27. Dr. Davis, who
examined Plaintiff's medical records, opined that Plaintiff can perform simple repetitive tasks
with limited public contact. See id. at 27 (citing Exhibit B4A). Dr. Richwerger, who performed
an examination, opined that Plaintiff has no limitation in the ability to perform simple and

1 repetitive tasks. See id. at 26 (citing Exhibit B10F). Notably, Dr. Richwerger opined that
2 Plaintiff has mild impairment in her ability to perform detailed and complex tasks, mild
3 impairment in her ability to perform work activities on a consistent basis, mild impairment in her
4 ability to complete a normal workday or workweek, mild impairment in her ability to deal with
5 coworkers and the public, and mild impairment in her ability to deal with the usual stresses of
6 work. See id. Dr. Richwerger opined Plaintiff has no impairment in the ability to perform work
7 activities without special supervision, the ability to understand and accept instructions from
8 supervisors, and ability to maintain regular attendance in the workplace. See id.

9 When faced with conflicting medical opinions, the ALJ “. . . is the final arbiter with
10 respect to resolving ambiguities in the medical evidence.” Tommasetti, 533 F.3d at 1041-42.
11 Further, the more consistent an opinion is with the record as a whole, the more weight the ALJ
12 may give it. See 20 C.F.R. § 416.927(c)(4). Here, the ALJ properly weighed Dr. El Sayed’s
13 opinions of moderate to marked limitations against the other evidence of record, namely the
14 opinions of Drs. Davis and Richwerger, the latter of whom performed an examination, and who
15 both opined as to at most mild limitations. It is also clear that the reason the ALJ discounted Dr.
16 El Sayed’s opinions of moderate to marked limitations was because such opinions are not
17 consistent with the other doctors’ opinions of record. The ALJ is entitled to make this decision
18 resolving conflicting evidence and properly did so here by citing the conflicting evidence from
19 Drs. Davis and Richwerger undermining the opinions of Dr. El Sayed.

20 2. Dr. Rochanayon

21 As to Dr. Rochanayon, whose opinions the ALJ addressed in the context of the
22 severity determination at Step 2, the ALJ concluded the doctor’s opinions are not supported by
23 his own treatment records or the medical evidence as a whole. See CAR 22.

24 Dr. Rochanayon’s opinions are outlined in Exhibit B13F, a form entitled
25 “Headaches Medical Source Statement” completed in April 2019. CAR 474-77. This form lists a
26 number of limitations associated with headaches, which the doctor characterizes as “severe.”
27 Notably, the form asks “During times your patient has a headache, would your patient generally
28 be precluded from performing even basic work activities and need a break from the workplace.”

1 Id. at 476. Dr. Rochanayon provided no response to this question.

2 Dr. Rochanayon's treatment records are contained in Exhibit B14F. See CAR
3 478-96. These records cover the period from October 2017 through March 2019. See id. Notes
4 from a visit on January 4, 2018, reflect Plaintiff reported for a fever with associated headache.
5 See id. at 493. Dr. Rochanayon diagnosed hypertension and an acute upper respiratory infection.
6 See id. at 494. On March 13, 2018, Plaintiff reported with complaints of neck and shoulder pain.
7 See id. at 490. Dr. Rochanayon diagnosed hypertension, a single major depressive disorder, and
8 an acute upper respiratory infection. See id. at 491. Similarly, on May 15, 2018, Plaintiff
9 presented with complaints of right shoulder pain and right upper back pain "for many months."
10 Id. at 487. The doctor diagnosed myalgia, Type 2 diabetes without complications, and
11 hypertension. See id. at 488. On September 20, 2018, Plaintiff reported with complaints of
12 headaches, back pain, and leg pain "for a few days." Id. at 481. Dr. Rochanayon diagnosed
13 hypertension and bursitis of the right shoulder. See id. at 482. On March 6, 2019, Plaintiff
14 reported for a medication refill. See id. at 479. Dr. Rochanayon diagnosed hypertension and
15 right shoulder bursitis. See id. at 480.

16 On this record, the Court agrees with the ALJ that the medical evidence,
17 particularly Dr. Rochanayon's own notes, do not support the doctor's opinions outlined in the
18 medical source statements. While Dr. Rochanayon opined that Plaintiff's headaches are severe
19 and cause significant limitations in work-related activities, the treatment notes simply do not
20 reveal any findings, objective or subjective, to support such extreme opinions. Notably, over the
21 course of Dr. Rochanayon's treatment, Plaintiff only complained of headaches twice and at no
22 time did Dr. Rochanayon diagnose migraines or some other headache disorder.

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IV. CONCLUSION

Based on the foregoing, the Court concludes that the Commissioner's final decision is based on substantial evidence and proper legal analysis. Accordingly, IT IS HEREBY ORDERED that:

1. Plaintiff's motion for summary judgment, ECF No. 16, is denied;
2. Defendant's motion for summary judgment, ECF No. 18, is granted;
3. The Commissioner's final decision is affirmed; and
4. The Clerk of the Court is directed to enter judgment and close this file.

Dated: June 23, 2021



DENNIS M. COTA
UNITED STATES MAGISTRATE JUDGE